



TECHNICAL ADVISORY COMMITTEE

Thursday, October 5, 2017
9:30 AM

Transportation Agency for Monterey County Conference Room
55-B Plaza Circle, Salinas
TAMC Conference Room
AGENDA

Complete agenda packets are on display at the Transportation Agency for Monterey County office and at these public libraries: Carmel, Monterey, Salinas Steinbeck Branch, Seaside, Prunedale, and King City. Any person who has a question concerning an item on this agenda may call the Agency Secretary to make inquiry concerning the nature of the item described on the agenda. Please recycle this agenda.

1. ROLL CALL

Call to order and self-introductions. According to Transportation Agency and Committee bylaws, Committee membership consists of representatives from the Transportation Agency voting and ex-officio members, and other agencies that may be appointed by the Transportation Agency. Currently the Committee membership includes representatives from 12 Cities, the County, MST, Caltrans, City of Watsonville, the Air District, and AMBAG, for a total of 18 members. Five members of the Technical Advisory Committee, representing voting members of the Transportation Agency Board of Directors, constitute a quorum for transaction of the business of the committee. If you are unable to attend, please contact the Committee coordinator. Your courtesy to the other members to assure a quorum is appreciated.

2. PUBLIC COMMENTS

Any member of the public may address the Committee on any item not on the agenda but within the jurisdiction of the Committee. Each member of the public is allotted with three minutes to address any concerns. Comments on items on today's agenda may be given when that agenda item is discussed.

3. BEGINNING OF CONSENT AGENDA

Approve the staff recommendations for items listed below by majority vote with one motion. Any member may pull an item off the Consent Agenda to be moved to the end of the **CONSENT AGENDA** for discussion and action.

3.1 APPROVE the draft Technical Advisory Committee Minutes for September 7, 2017.

- Zeller

END OF CONSENT AGENDA

4. RECEIVE and PROVIDE COMMENTS on the draft integrated five-year funding plan for priority regional transportation projects.

- Zeller

Agency staff has conducted an initial review of available fund sources over the next five years and developed a strategy proposal for funding and delivering the priority projects. Funding sources include: Measure X sales tax revenues, regional and Fort Ord Reuse Authority development fees, State Transportation Improvement Program funds, SB 1 competitive funds, and Local Partnership Program formula funds.

5. ANNOUNCEMENTS

6. ADJOURN

**Next Committee meeting will be on
Thursday, November 12, 2017 at 9:30 a.m.
TAMC Conference Room
55-B Plaza Circle, Salinas**

REMINDER: If you have any items for the next Committee Agenda, please submit them to: Transportation Agency for Monterey County; Attn: Hank Myers; 55-B Plaza Circle, Salinas, CA 93901, **email:** hank@tamcmonterey.org.

The Committee Agenda will be prepared by Agency staff and will close at noon nine (9) working days before the regular meeting. Any member may request in writing an item to appear on the agenda. The request shall be made by the agenda deadline and any supporting papers must be furnished by that time or be readily available.

Documents relating to an item on the open session that are distributed to the Committee less than 72 hours prior to the meeting shall be available for public inspection at the office of the Transportation Agency for Monterey County, 55-B Plaza Circle, Salinas, CA. Documents distributed to the Committee at the meeting by staff will be available at the meeting; documents distributed to the Committee by members of the public shall be made available after the meeting.

**Transportation Agency for Monterey County
55-B Plaza Circle, Salinas, CA 93901-2902
Monday thru Friday 8:00 a.m. - 5:00 p.m.
TEL: 831-775-0903
FAX: 831-775-0897**

If requested, the agenda shall be made available in appropriate alternative formats to persons with a disability, as required by Section 202 of the Americans with Disabilities Act of 1990 (42 USC Sec. 12132), and the federal rules and regulations adopted in implementation thereof. Individuals requesting a disability-related modification or accommodation, including auxiliary aids or services, may contact Transportation Agency at 831-775-0903. Auxiliary aids or services include wheelchair accessible facilities, sign language interpreters, Spanish Language interpreters and printed materials, and printed materials in large print, Braille or on disk. These requests may be made by a person with a disability who requires a modification or accommodation in order to participate in the public meeting, and should be made at least 72 hours before the meeting. All reasonable efforts will be made to accommodate the request.

CORRESPONDENCE, MEDIA CLIPPINGS, and REPORTS - No items this month



Memorandum

To: Technical Advisory Committee
From: Michael Zeller, Principal Transportation Planner
Meeting Date: October 5, 2017
Subject: **Draft Technical Advisory Committee Minutes - September 7, 2017**

RECOMMENDED ACTION:

APPROVE the draft Technical Advisory Committee Minutes for September 7, 2017.

ATTACHMENTS:

- ▣ Draft TAC Minutes - September 7, 2017

TECHNICAL ADVISORY COMMITTEE MINUTES

Meeting Held At The

**Transportation Agency for Monterey County
Conference Room 55-B Plaza Circle, Salinas**

Minutes of Thursday, September 7, 2017

	SEP 16	NOV 16	JAN 17	FEB 17	MAR 17	APR 17	MAY 17	JUN 17	AUG 17	SEP 17
R. Harary, Carmel-by-the-Sea (S. Friedrichsen)						C		C	P	P
D. Pick, Del Rey Oaks (R. Lang Ford)	P	P				A	P	A	P	P
P. Dobbins Gonzales Vice Chair (R. Mendez, J. Lipe)	P	P	P	P		N	P	N	P	
M. Steinmann, Greenfield (S. Stanton)		P				C	P	C		
O. Hurtado, King City (S. Adams)	P		P	P		E	P	E	P	P
B. McMinn, Marina (E. Delos Santos)	P	P	P	P		L	P	L	P	P
R. Deal, Monterey (A.Renny)			P(A)	P		L	P	L	P	P
D. Gho, Pacific Grove (M. Brodeur)		P	P	P		E	P	E	P	P
J. Serrano, Salinas, (R. Russell, V. Gutierrez)	P	P	P			D	P	D	P	P
T. Bodem, Sand City									P	P
R. Riedl, Seaside (L. Llantero)		P(A)		P(A)			P		P	P(A)
D. Wilcox, Soledad (M. McHatten)	P			P						
E. Saavedra, MCPW Chair (M. Qureshi)	P(A)	P(A)	P(A)	P(A)			P		P	P
Vacant , Monterey County Economic Development										
H. Adamson, AMBAG (S. Vienna)	P(A)	P(A)		P(A)			P(A)			P(A)
B. Rider, Caltrans		P(A)	P(A)	P(A)			P(A)		P(A)	P(A)

(O. Ochoa-Monroy)										
A. Spear, CSUMB									P	
A. Romero, MBUAPCD										
J. Brinkmann, FORA (C. Soares)	P									
L. Rheinheimer, MST (M. Overmeyer)	P	P					P(A)		P(A)	P
STAFF										
D. Hale, Exec. Director	P									
T. Muck, Dep. Exec. Director	P	P					P		P	P
H. Myers, Sr. Transp. Planning Engineer	P	P	P				P		P	
M. Zeller, Principal Transp. Planner	P	P	P	P					P	P
C. Watson, Principal Transp. Planner		P								
V. Murillo, Asst. Transp. Planner	P	P		P						P
Theresa Wright, Public Outreach Coordinator		P							P	P
G. Leonard, Transportation Planner	P			P			p		P	

- Andrew Easterling, City of Salinas

1. ROLL CALL

Chair Enrique Saavedra, County of Monterey, called the meeting to order at 9:31 am. Introductions were made and a quorum was established.

1.1 ADDITIONS OR CORRECTIONS TO AGENDA

None.

2. PUBLIC COMMENTS

None.

3. BEGINNING OF CONSENT AGENDA

Motion to approve the Consent Agenda

M/S/C McMinn / Pick / unanimous (Lisa Rheinheimer abstained)

- ### 3.1 APPROVE the minutes of the Technical Advisory Committee meeting of August 3, 2017.

END OF CONSENT AGENDA

4. MONTEREY COUNTY ACTIVE TRANSPORTATION PLAN

The Committee received an update on the 2017 Monterey County Active Transportation Plan.

Virginia Murillo, Transportation Planner, reported that in addition to creating an Active Transportation Plan that will meet the State's guidelines, and identifying high priority bicycle and pedestrian projects, this effort will also focus on analyzing key gaps in the existing and proposed bicycle and pedestrian networks, identifying opportunity sites for innovative bicycle facility design, and designating areas for enhanced regional and local connectivity.

TAMC staff collected stakeholder and public input from Spring 2016 to Winter 2016. In May 2016, Committee members from the Bicycle and Pedestrian Committee and the Technical Advisory Committee participated in a mapping activity to identify bicycle and pedestrian improvements throughout Monterey County. In August 2016, Committee members provided input on the list of projects identified in the May mapping exercise. From September to December 2016, TAMC staff set up an online mapping public input tool. Members of the public provided feedback on: barriers to bicycling/walking, routes that they currently walk/bike, and routes that they would like to bike/walk if improvements were made. Approximately 300 people submitted 430 comments via the Wikimapping tool. Staff collaborated with the Monterey County Health Department to gather input from their Greenfield Leadership and Civic Engagement group. Staff also collaborated with the City of Gonzales to host a South County public workshop for the Plan in December 2016.

Since the public outreach phase of this project, TAMC staff has met with city and county staff to review the comments received during the public outreach phase and to discuss city priorities. TAMC staff has also refined the project ranking criteria to develop draft ranked project lists for each of the Monterey County jurisdictions.

Staff will be developing draft ranked lists for the remaining jurisdictions. For King City, these projects have been identified as high-priority:

King St - Beech St (Sandringham St - Beech St) cycletracks
Broadway Ave (Midred Ave - San Lorenzo St) bike lanes

The purpose of the ranking exercise is to identify high-priority projects. TAMC recently contracted with Alta Planning + Design to develop conceptual designs for up to 15 high-priority projects throughout the County. Alta Planning + Design will also develop cost estimates for these projects, and for the remaining projects in the Plan.

5. SENATE BILL 1 FUNDING PROGRAMS

The Committee received an update on the Senate Bill 1 funding programs.

Michael Zeller, Principal Transportation Planner, reported that The fiscal year 2017/18 budget allocates \$445.4 million to the Local Streets and Roads program, provided directly to local jurisdictions.

The California Transportation Commission has oversight responsibilities for funding, including development of guidelines, review of project lists submitted by cities and counties, reporting on maintenance of effort to the State Controller, and receiving reports on completed projects. The funding is to be focused on maintenance and road repairs, but complete streets/active transportation and safety improvements are also allowed. Project sponsors are also encouraged to consider “technology, climate change and complete streets” features, to the extent feasible and cost effective. New lanes are not allowed unless a jurisdiction has achieved a Pavement Condition Index of 80 or greater. There is some flexibility in the cities/county's ability to save up funds over the years to pay for a larger project, but it is not clear that funding can be spent ahead of time and then reimbursed over several years; the League of Cities is working on legislation to address this issue. Cities and counties must maintain their current level of general funds spent on transportation purposes, similar to Measure X. Fund estimates are available from the California League of Cities and California State Association of Counties websites. Attached to this report is a list of the Monterey County maintenance of effort amounts as estimated by the League of Cities; these amounts will also be the Measure X maintenance of effort requirements.

Recipients must annually report their planned use of funds (description and the location of each proposed project, a proposed schedule for the project’s completion, and the estimated useful life of the improvement) to the California Transportation Commission, with the first lists due by October 16, 2017. Annually, the use of the funds must be reported to the CTC. The goal is to get this funding out into projects as soon as possible. The adopted guidelines for this program are a web attachment to this staff report.

The timeline for program is as follows:

Cities / Counties deadline to submit project lists - October 16, 2017

Adoption of project lists by CTC – December 2017

Apportionments begin - Mid- January 2018

6. ANNOUNCEMENTS

Brian McMinn, City of Marina, announced the city would be holding an open house on the Imjin Widening Project on September 12th

Lisa Rheinheimer, Monterey-Salinas Transit, announced that MST is promoting its free fare weekends and holidays for all 40 lines in Salinas.

7. ADJOURN

The meeting adjourned at 10:03 am.



Memorandum

To: Technical Advisory Committee
From: Michael Zeller, Principal Transportation Planner
Meeting Date: October 5, 2017
Subject: **Integrated Funding Plan for Priority Projects**

RECOMMENDED ACTION:

RECEIVE and **PROVIDE COMMENTS** on the draft integrated five-year funding plan for priority regional transportation projects.

SUMMARY:

Agency staff has conducted an initial review of available fund sources over the next five years and developed a strategy proposal for funding and delivering the priority projects. Funding sources include: Measure X sales tax revenues, regional and Fort Ord Reuse Authority development fees, State Transportation Improvement Program funds, SB 1 competitive funds, and Local Partnership Program formula funds.

FINANCIAL IMPACT:

The two primary sources for the funding plan come from Measure X and the State Transportation Improvement Program. Measure X is estimated to generate \$600 million over the 30-year life of the program, with an estimated \$8 million dedicated to regional projects annually. The Agency's 2018 State Transportation Improvement Program fund estimate is \$30.9 million for the five-year fund period. The funding plan assumes bonding against the regional portion of Measure X, and estimates \$273.6 million in programming over the five year period.

DISCUSSION:

With the passage of Measure X and Senate Bill 1 (which provides additional funding to the State Transportation Improvement Program), Transportation Agency for Monterey County staff have prepared a five-year integrated funding plan to identify available sources of funding and delivery schedules for priority projects. The purpose of the plan is to ensure that the Agency is coordinating the programming of various funding sources in the most efficient manner as well as identifying and pursuing available sources of matching funds for Measure X and State Transportation Improvement

Program funds.

The projects selected for the funding plan are primarily comprised of those from the regional portion of Measure X, with the addition of the Salinas Rail Extension project. The goal in programming funding to each of these projects was two-fold:

- First, to fund projects that are ready or near-ready for construction, such as the Imjin Road Widening project; and
- Second, to advance projects as expeditiously as possible through the pre-construction process to make them eligible candidates for matching funds, such as the Scenic Highway 68 Corridor.

The following funding sources were considered as part of the draft five-year integrated funding plan:

Measure X: The regional portion of Measure X is estimated to delivery \$8 million annually in new funding to Monterey County. To advance projects as early in the program as possible and reduce the risk of rising construction costs from delaying projects to later years, staff is proposing to bond against this portion of Measure X. Staff is coordinating with KNN Public Finance on the bonding analysis, with an initial draft proposal of two tranches of bonds.

State Transportation Improvement Program: The passage of Senate Bill 1 provided a new infusion of funding for the State Transportation Improvement Program and a payback of funds that were removed from the County in the 2016 program due to declining gas tax revenues. The fund estimate for Monterey County for the 2018 program is \$30.9 million. This also includes funding from a new program called Advance Project Development Element (APDE), which provides funding for the environmental and design phases of projects. Agency's are allowed to program APDE to eligible projects, which comes as an advance in funding from the 2020 State Transportation Improvement Program. Any unused APDE funds in the 2018 program are credited back to the 2020 program.

Inter-Regional Transportation Improvement Program: The Inter-Regional portion of the State Transportation Improvement Program is managed by Caltrans. The Transportation Agency has been coordinating with Caltrans to program this fund source to the US 101 South County Improvements project. While there is currently no capacity for new projects in the 2018 Inter-Regional program, Caltrans has advised the Agency to submit a \$5 million request for funding coordinated with Caltrans District 5 in the 2020 program.

Regional Surface Transportation Program / Transportation Development Act 2%: This source of funding comes to the Agency from the State in annual amounts estimated at \$4.4 million for the Regional Surface Transportation Program (RSTP) and \$250,000 for the Transportation Development Act 2% (TDA 2%). The Agency's adopted guidelines for the RSTP program sets aside 10% of the funding for the Agency's reserve, which can be used on a variety of road, bicycle, and pedestrian transportation projects.

Developer Fees: Both the Transportation Agency and the Fort Ord Reuse Authority have development impact fee programs that contribute fee revenues towards regional priority projects. The

fees are collected from new development when building permits are pulled based on the number of new vehicle trips the development will generate, serving as the development's mitigation for transportation impacts.

Federal Matching Funds: The Federal Lands Access Program grant provides funding for projects that increase access to federal lands, including trails. During the last grant cycle, the Transportation Agency was unsuccessful in receiving a \$5.8 million grant request for the Fort Ord Regional Trail and Greenway project. The Transportation Agency could seek to reapply to this program during the next grant cycle in 2019, using Measure X funds as match for the grant funds.

State Matching Funds: Senate Bill 1 creates several new grant programs that priority projects in Monterey County could be eligible candidates:

- **State-Local Partnership Program (SLPP):** Funding from this program, \$200 million per year, is for counties that have received voter approval of taxes or that have imposed fees, including development impact fees. Funds are appropriated “for allocation to each eligible county and city in the county for road maintenance and rehabilitation purposes.” The California Transportation Commission is proposing to adopt a 50/50 split between competitive grants and formula-based shares. Currently, it is uncertain how much revenue the Transportation Agency would receive from its formula share due to Measure X, given that there are now 24 self-help counties and many other counties with developer fees. However, the Agency could potentially seek funding from this program for the State Route 156 and/or the Highway 68 Corridor projects.
- **Solutions for Congested Corridors:** Senate Bill 1 creates this new \$250 million per year program beginning in fiscal year 2017/18. Funds will be allocated by the California Transportation Commission to projects designed to achieve a balanced set of transportation, environmental, and community access improvements within highly congested travel corridors. Project elements may include improvements to state highways, local streets and roads, transit facilities, bike/ped facilities, and protection of local habitat or open space. Projects may be nominated by the state or regional or county transportation agencies. To qualify for funding a project must be included in a “comprehensive corridor plan designed to reduce congestion in highly traveled corridors by providing more transportation choices for residents, commuters and visitors to the area of the corridor while preserving the character of the local community and creating opportunities for neighborhood enhancement projects.” The Transportation Agency could potentially seek funding for the State Route 68, State Route 156, or US 101 corridors from this program.
- **Trade Corridor Enhancement Account:** Senate Bill 1 creates this new \$300 million per year account to fund corridor-based freight projects nominated by local agencies and the state. The fiscal year 2017/18 budget allocates \$199.8 million to the program. The Transportation Agency could potentially seek funding for the State Route 156 project, and/or projects along the US 101 corridor.
- **Transit & Intercity Rail Program:** This competitive program (\$1.5 billion to \$2 billion over five years) is to fund a small number of transformative projects that improve the statewide network

and reduce greenhouse gas emissions. The primary evaluation criteria are emissions reduction, ridership growth, achievement of integrated service, and safety benefit. Awards will be made in early spring 2018.

- State Transit Assistance: Senate Bill 1 directs approximately \$105 million annually for state-of-good-repair investments. The fiscal year 2017/18 budget allocates \$280 million to the program. Revenue is allocated according to the State Transit Assistance formula based on population and transit agency revenue. Upon certification of project eligibility, funds will be allocated quarterly by the Controller, starting in early 2018.
- Commuter Rail and Intercity Rail funding: Senate Bill 1 directs a 0.5% portion of new diesel sales tax revenue for allocation: half to the five commuter rail providers and half to the three intercity rail corridors. The average annual total statewide annual allocation will be approximately \$4.4 million. Revenue is allocated to intercity rail corridors such that each existing corridor receives at least 25% of the intercity rail share. The Transportation Agency is working with CalSTA regarding the remaining 25% share that is expected to go to emerging corridors, such as the Salinas Rail Extension and Coast Passenger Rail. The fiscal year 2017/18 budget allocates \$25 million to the program.

At the September Board of Directors meeting, Agency staff will receive guidance from the Board on the list of projects and priorities. Agency staff will then review and receive comments on the draft five-year funding plan during the Technical Advisory and Executive Committees before bringing the proposal forward to the Board of Directors for review and comment at the October meeting. At the December Board meeting, Agency staff will bring the finalized proposal forward as the Regional Transportation Improvement Program, which is the document the Agency is required to submit for State Transportation Improvement Program funds, and the Measure X Strategic Expenditure Plan, with is a requirement of the Transportation Safety and Investment Plan Ordinance.